# MINUTES OF THE REGULAR MEETING OF THE ELMHURST PARK DISTRICT BOARD OF COMMISSIONERS August 13, 2014 7:00 p.m.

Minutes of the Regular meeting of the Elmhurst Park District Board of Commissioners held on Wednesday, August 13, 2014 at the Administrative Office, 375 W. First Street, Elmhurst, IL. Prior notice of the meeting was posted. The meeting was called to order by Board President Ubriaco at 7:00 p.m.

**Present:** Commissioners Kies, Kubiesa, Morissette-Moll, Pelosi, Spaeth, and Ubriaco

**Absent:** Commissioner Howard

Staff Present: James W. Rogers, Executive Director

Angela Ferrentino, Director of Parks & Facilities Dave Kenny, Director of Information Technology Brian McDermott, Director of Enterprise Services

Ginger Wade, Director of Marketing & Communications

Julie Bruns, Division Manager - Human Resources & Risk Management

Angela Perry, Program Manager Rec Station & Day Camps

Joey Cullen, Hospitality & Concessions Supervisor

Dan Payne, Division Manager – Parks

#### **Visitors**:

Greg Wolterstorff, V3 Engineering C. A. Carr, 607 Cambridge, Elmhurst Lucian Cegielski, 194 E. Cayuga, Elmhurst William Chu, 273 E. Cayuga, Elmhurst Judy E. Dabertin, 177 E. Cayuga, Elmhurst Jan Dean, 696 Euclid, Elmhurst Paul Dean, 696 Euclid, Elmhurst Thomas Dietz, 110 Pine, Elmhurst Margaret Dietz, 110 Pine, Elmhurst Susan Eget, 232 E. Cayuga, Elmhurst Julie Eskenazi, 118 Pine, Elmhurst Tracy Fleischer, 736 S. Washington, Elmhurst Kevin Graf, 233 Cayuga, Elmhurst Chris Hunka, 202 E. Crescent, Elmhurst Mike Jasek, 748 S. Washington, Elmhurst Marion Johnson, 202 E. Crescent Paul Johnson, 202 E. Crescent, Elmhurst Eileen Kennedy, 184 E. Cayuga, Elmhurst

Tim Kennedy, 184 E. Cayuga, Elmhurst Eileen Lichner, 721 Washington, Elmhurst Steve Lichner, 721 Washington, Elmhurst Tom McTigue, 694 Bryan, Elmhurst Tom O'Malley, 160 E. Cayuga, Elmhurst Dean Pelafas, 238 E. Cayuga, Elmhurst Susan Pelafas, 238 E. Cayuga, Elmhurst Lani Quast, 237 W. Jackson, Elmhurst Dave Reginelli, 129 Pine, Elmhurst Toni Richards, 302 E. Crescent, Elmhurst Judy Rink, 114 N. Pine, Elmhurst Joan Sammarco, 220 E. Crescent, Elmhurst Greg Sammarco, 220 E. Crescent, Elmhurst Kathleen Sullivan, 133 Pine, Elmhurst Kendra Thompson, 204 E. Crescent, Elmhurst Adam Tomczynski, 680 S. Euclid, Elmhurst Shannon Watts, 688 S. Euclid, Elmhurst Donna Wilbur, 117 Pine, Elmhurst

#### ADDITIONS/DELETIONS/CHANGES TO AGENDA

Board President Ubriaco stated that agenda item #6d Stormwater Sub Committee report will be moved to item #9a (1) and that the Stormwater Management Discussion will follow

#### REMARKS/CORRESPONDENCE FROM VISITORS

Marion Johnson, 202 E. Crescent

Has lived in her home since 1953 and remembered a viaduct once stood over the tracks at 208 E. Crescent and a stream flowed nearby. Inquired whether that viaduct could be dug out to take in the excess stormwater.

## Lani Quast, 237 W. Jackson

Last year, had 9 feet of water in her home which submerged her electrical panel on the lower level. If not for a phone call, she would have descended the stairs and possibly been electrocuted. Thanked the Board for cooperating with the City to address the stormwater problem. Observed that there appears to be more emphasis on children's athletics than people's safety. Asked if it will take a fatality due to flooding to motivate the Park Board and the City Council to resolve the stormwater problem.

## William Chu, 273 E. Cayuga

He and residents on Cayuga are concerned of the use of York Commons Park as a stormwater detention because of the threat of overflow traveling to Cayuga streets. Questioned what the shut off measures were and what guarantee there was that Cayuga would not flood. Informed the Board that during rainfall Cayuga, because of its lower land levels, already receives excess water from higher level streets nearby causing flooding.

## Dave Reginelli, 129 Pine

Is concerned about electrocution when his basement floods. His home flooded in 2013 and four times in June 2014. Advised naysayers of the proposed stormwater plans to become accurately informed. Acknowledges that some residents do not flood at all, but still support the plan. Stated that although stormwater is a City issue, the Park District should be part of the solution because the Park District has benefited from new construction through additional tax revenue. Is confident that both Burke Engineering and V3 Engineering will work for a common goal to address citizen's concerns. Is disappointed with the lack of government effectiveness to resolve this problem. Stated that the Park Board has a responsibility to get behind the plans.

## Thomas Dietz, 110 Pine St.

The flooding problem is complex and agrees it is consistently getting worse. Because the problem is complex, the fix involves the whole community. When it floods, the sanitary sewers backup into basements posing health risks by contaminating homes. Encouraged the Park Board to be part of the solution not the problem.

## Thomas O'Malley, 160 E. Cayuga

In the 43 years at Cayuga, flooded twice, both recently. Is not against using York Commons Park for a detention pond, but is not convinced that helping residents in one area is not going to harm those on Cayuga. According to the Burke report, it does not take in consideration runoff from the detention pond to Cayuga. Asked the Board to consider all aspects of the proposed plans by taking their time in making a determination; he believes the Park Board will make the right decision because of their thoroughness.

## Kendra Thompson, 204 E. Crescent

Supports an intergovernmental agreement for a York Commons detention basin. After a year of discussion, she finally witnessed action towards a resolution at Monday's City Council meeting, when the City voted to formally request the Park Board for use of York Commons for stormwater mitigation plans. Has lived through two major floods, contacted the City and involved the press, residents, and through social media to keep the issue at the forefront. Submitted a petition with over 600 signatures of current and past residents. Asked the Park Board to make a difference by voting yes to the proposed plans for a York Commons detention pond to help residents with stormwater flooding.

## Kevin Graff, 233 E. Cayuga and representing 237 E. Cayuga and 227 E. Cayuga

Stated that there needs to be a solution to the flooding issue for residents but not at the expense of other residents. Asked how the York Commons basin is beneficial to Cayuga residents against expected 150-year rainstorms, 500-year etc. To date, there is no idea whether the basin will cause seepage destroying green space, homes on Cayuga, and causing additional wear and tear on sump pumps. One proposed plan shows two large storm sewers directly behind his home. Stated that based on this plan, there will be less than 30 feet from his garage and property should the detention basin backup and overflow. Asked why images of plans show ball diamonds but not his home directly behind York Commons Park. Some people may not care if the parks are dirty, but this is his view from his home. The basin changes the overall dynamics, of residents' lives (some good and some bad) and reduces the overall quality of the park and property values. Inquired why this alternative is being considered as it puts other Elmhurst residents in harm's way when other options are available. Pleaded with the Board to take a look at a solution for those residents who are flooding without hurting Cayuga residents.

#### Tracy Fleischer, 736 S. Washington

Stated that the Park Board was sent a petition with 600 signatures because the Board is in a position to help, it is therefore appropriate. The petition was also presented to the City of Elmhurst and School District 205. Asked the Board to "please help."

## Mike Jasek, 748 S. Washington

Asked that the City, School Board, and Park Board work together without delay to help everyone out.

#### Kathleen Sullivan, 133 Pine Street

Has been addressing this issue since 2009. Believes the building codes in the City definitely need to be reviewed and tweaked, but the policies alone will not help residents experiencing flooding. Storage for the rain that flooded her basement would require 2,200 rain barrels. Asked the Park Board to give the City's formal request consideration. In order to keep current residents from moving, a solution must be found.

## Eileen Kennedy, 184 E. Cayuga

Asked that the Park Board vote "No" to a York Commons detention basin. Does not believe the City has actively protected or sought out information regarding Cayuga residents' concerns of overflow from the basins to their streets. Last August 2013, Cayuga residents attended the meeting and asked that the plan be revised. After a year, nothing was done because the City said it cost too much money to have the plan revised. Since then, they added two more areas, evident that they had enough money. Does not believe it is fair of the City to expect the Park Board to make a decision on a plan that is clearly not accurate. The 600-signature petition was submitted to the City, but no reply was received until today when a hand-delivered notice of a public meeting to discuss stormwater was received. Feels the City is very indifferent on Cayuga resident needs. Thanked the Park Board for acknowledging receipt of the petition by email. Explained to the Board that the overflow from the York Commons basin has nowhere else to go but to Cayuga street homes and the firehouse. Asked that the Park Board request from the City completed conceptual drawings. Inquired whether taking down homes near Washington for stormwater storage would help residents on Washington. Asked if the City could pay Crescent residents to put a reservoir in their backyards. Believes there are other options besides the York Commons basin. Does not think the City is being fair and has not done their due diligence in putting the Park Board in the current position of relinquishing use of park land.

## Tim Kennedy, 184 E. Cayuga

It cannot be guaranteed that York Commons will not overflow. Why would York Commons be looked upon as a pilot site. There are other options that would be more prudent for the Park Board to consider. York Commons is not an appropriate site for stormwater storage because it is abut to homes. There is nowhere else for the water to go, no buffer. The City discussed a cost benefit, but did not consider cost and safety issues to Cayuga residents. Questioned whether the City has done its due diligence. Does not want to make recommendations to resolve Crescent and Washington streets flooding, but does not believe that this is fair to Cayuga residents.

## Donna Wilbur, 117 Pine Street

Requested that the Park Board work with the City on some of the proposals especially the Golden Meadows Park. Residents in her area have been working with the City to come up with solutions since 2008. Understands that this is a City problem but its a community problem to find areas to store stormwater. Asked the Park Board to consider creative decisions. Golden Meadows Park should not be considered as a gem and is not an optimal site for a park as it is difficult to get to and parking is limited. The problem is not going away.

# Judy Rink, 114 Pine Street

Supports the proposed flood mitigation project. Stated flooding is getting worse on her street. Does not believe stormwater mitigation is solely a homeowner issue but a City-wide issue. Asked should the Park Board vote "Yes;" the parks would receive improvements such as a better soccer field and better use of the space for the entire community. Thanked the Board for their time.

Board President Ubriaco thanked visitors for attending the meeting and voicing their concerns and opinions. She invited guests to stay for the Board's stormwater management discussion agenda item. Stated that the City's vote on stormwater prioritization is important for the City but the lack of a prioritization has not held the Park Board back in its pursuit of answers for good solutions and addressing the issue.

#### **COMMITTEE REPORTS**

## Gateway – Perry

- The City of Countryside was welcomed as a member to Gateway.
- The August 4 meeting was cancelled.

#### PEP – Pelosi

- Park Palooza will be held on August 23. We are still looking for volunteers. Please contact Ginger if you are willing to help.
- Touch a Truck is September 6.
- The proposed fundraiser originally scheduled for December 6 has been cancelled.

# Sugar Creek Golf Course – Rogers, Morissette-Moll

- Jr. Golf camps have ended. Commissioner Morissette-Moll's inquiry regarding the number of female participants in golf programs was addressed: 12% (72) of the 351 participants were female, which meets the national standard of 21 to 22%.
- Summer golf rounds continue to be positive.
- Staff is addressing the 200 ash trees on the course. Over the next few years, there will be some thinning out, especially around the perimeter of the driving range, as diseased trees are being removed and replanted with new trees. Village of Villa Park Forestry Department and Elmhurst Park District staff will assist in tree removals.

## Stormwater Subcommittee

• The report was moved to Agenda item #9a(1).

### **UPCOMING COMMITTEE MEETINGS**

Elmhurst Art Museum – August 8, 2014 PEP – September 25, 2014 Sugar Creek Golf Course – August 26, 2014 Stormwater Sub Committee – TBD Lizzadro Museum – November 2014

#### **CONSENT AGENDA**

Commissioner Spaeth made a motion for the Board to approve the Consent Agenda of June 25, 2014. Commissioner Morissette-Moll seconded the motion. The Board was polled: Ayes: Commissioners Kies, Kubiesa, Morissette-Moll, Pelosi, Spaeth, and Ubriaco. Nays: None. Motion passed unanimously.

It should be noted that the following items were approved on the Consent Agenda: Regular Meeting Minutes of July 9, 2014; Closed Meeting Minutes of July 9, 2014; and Voucher Lists dated: 07/03/14 - \$51,375.55, 07/11/14 - \$167,818.89, 07/25/14 - \$110,125.07, 08/01/14 - \$202,071.56, 08/08/14 - \$93,357.57; Disposal Ordinance O-08-14.

## **UNFINISHED BUSINESS (OLD) –**

# Stormwater Subcommittee Report – Spaeth, Rogers

This agenda item was moved during the *ADDITIONS/DELETIONS/CHANGES TO AGENDA* of the meeting.

- Commissioner Spaeth stated that the subcommittee has been spending hundreds of hours on the stormwater issue in order to conduct due diligence in reviewing overall strategies and obtain a solution that will have minimal impact on operations and frequency.
- Although, the proposed York Commons detention basin will not help as many homes on Washington, it will help all homes on Crescent.
- Does not want to develop a solution that will negatively impact other residents.
- The City has drawn up a draft of an intergovernmental agreement.
- The subcommittee continues to consider all options. Executive Director Rogers added.
- A meeting of the subcommittee has been set for Monday, August 18 and the City's public meeting for residents at Cayuga will be held that same day in the evening.
- The City approved their prioritization by a 12 to 0 vote. The Park District has not received official notice.

## **Stormwater Management Discussion**

Executive Director Rogers stated that the Park Board's goal is to help the City in meeting stormwater needs while ensuring the detention sites retain their recreational value and function as well as not adversely impact park neighbors. The District wants a solution to relieve flooding for an appropriate number of homes but not at the cost of other homes. Commissioner Spaeth proposed a detention site at Madison School to resolve Washington Street stormwater detention needs. Executive Director Rogers clarified that the City's prioritization is not the Park District's. York Commons has been the Park District's focus at the City's request because of the number of homes it can impact. Commissioner Spaeth disagreed and would prefer that all proposed stormwater sites be reviewed parallel.

Executive Director Rogers asked Director of Marketing & Communications Wade unveil the newly added webpage to the Park District's <a href="www.epd.org">www.epd.org</a> website developed to improve communications to the community in regards to the stormwater issue. The webpage can be easily accessed with links to supporting documentation, contact information, communication between the Park District and the City, Park Board stormwater discussions, and a <a href="frequently asked questions">frequently asked questions</a> page. The public was encouraged to provide feedback.

Executive Director Rogers recommended that the District host a public meeting after Labor Day to inform the community on each proposed stormwater detention site, one by one, with the help of staff and engineers. Board President Ubriaco stated that a public meeting could not be done earlier in the process because designs were conceptual and the issue required more discussion. Whenever alterations are made to the parks such as new playgrounds, public meetings are held to gather public feedback. The District is quickly making progress. The Board consensus was that a public meeting would be in line with the District's theme of transparency and an opportunity to gather public opinion and allow the District to respond to the residents' questions. The proposed site for the public meeting would be at The Abbey.

Executive Director Rogers stated that a draft intergovernmental agreement was provided by the City but he has yet to present it to the Park Board because it is not known that the Board will enter into an agreement with the City for stormwater mitigation in the parks. A copy was sent to District attorneys at Tressler, Ltd. for a preliminary review. Commissioner Spaeth suggested V3 help develop a draft and possibly include a term limit for use of the parks.

Commissioner Kubiesa asked what happens once the City formally requests use of Park District property and what exactly will the District vote on. Executive Director Rogers stated that the Board's response to the City will be dependent upon what is specifically asked. The City has indicated that it does not want to move ahead with spending more money until the Park District commits; however, the Park District will not be in a position to make a firm commitment until more detail is provided and Cayuga residents' concerns are addressed. Spaeth recommended the Board make multiple approvals at multiple intervals during the process before a final sign off.

Executive Director Rogers introduced Greg Wolterstorff of V3 Engineering. Commissioner Kubiesa asked Greg Mortenson if the detention basin will help a 1 or 2 inch rainfall such as the recent rain in June 2014. Mr. Wolterstorff responded no, that a storm of that size would bypass the proposed detention basin. A detention basin would not help those types of storms.

Board President Ubriaco ended the discussions by saying that the Park District has focused on York Commons but not without considering the other detention sites. The Board has never announced that they have opposed detention. The District has worked with the City and engineers with a spirit of cooperation and problem solving. She stated that rumors that the three major entities (City, School District, and the Park District) in the community do not play well together are untrue.

## **NEW BUSINESS -**

## **2015 Beverage & Snack Vending License Agreements**

Staff sought separate proposals for its current beverage and snack vending license agreement, which is due to expire at the end of the year. The proposed licensing agreement term is for one year with the option to extend two additional one-year terms. The District receives a commission from revenues on vending purchases. In order to determine estimated revenues based on proposed percentages, the District used annual sales averages from 2012 and 2013. The highest estimated revenues proposal for beverage vending was received from Pepsi Co., of Schaumburg, IL and Avcoa Vending of Chicago, IL for snack vending. As there was no further discussion, Commissioner Pelosi made a motion that the Board of Park Commissioners authorize the Executive Director to execute a license agreement for beverage vending to Pepsi Co. of Schaumburg, IL and a license agreement for snack vending to Avcoa Vending of Chicago, IL. The Board was polled. Ayes: Commissioner Kies, Kubiesa, Morissette-Moll, Pelosi, Spaeth, and Ubriaco. Nays: None. The motion passed unanimously.

# **261 W. Grantley Property Drainage Improvements**

Director of Parks and Facilities Ferrentino informed the Board that District property located at 261 West Grantley, adjacent to Marjorie Davis Park, requires re-grading and fill to clean up the site and prevent stormwater runoff to adjacent properties; the project also includes an infiltration trench. The recent receipt of surplus funds (\$24,000) from the Salt Creek Greenway Trail project was proposed to fund the drainage improvements project along with \$7,450 from the Capital fund contingency account. The April 2013 storm made it apparent that this project is a priority. Commissioner Spaeth suggested that proposed land acquisitions be inspected for grading needs before purchase as it becomes costly. As there was no further discussion, Commissioner Spaeth made a motion that the Board of Park Commissioners 1) approves the bid from George's Landscaping Inc. Joliet, IL as the lowest responsible bidder to improve drainage and re-grade the site at 261 W. Grantley in the amount of \$31,450, 2) authorize the use of \$24,000 from the surplus distribution realized from the Salt Creek Greenway Trail project as well as \$7,450 from the Capital fund contingency line item, and 3) authorize the Executive Director to execute said contract with George's Landscaping Inc. accordingly. The Board was polled. Commissioner Kubiesa, Morissette-Moll, Pelosi, Spaeth, Kies, and Ubriaco. Navs: None. The motion passed unanimously.

## **District Staffing Analysis**

Executive Director Rogers requested the Board approve the expenditure of \$37,000 to conduct a comprehensive analysis of the effectiveness and efficiency of current staffing levels toward the goal of achieving the District's Strategic Plan theme of Excellence in Innovative Operational Management. Proposals were sought to complete the process resulting in five submissions, which were reviewed by a staff Selection Committee, who selected three firms to be interviewed. Based on staff evaluations, interviews, and reference checks, Matrix Consulting Group was determined to be the most qualified firm for this project. Because Matrix' proposal for \$58,500 came in above the District's 2014 budget of \$30,000 for this project, staff negotiated with Matrix to complete the process for \$37,000 by eliminating the compensation component of the work without sacrificing the quality of the work. Executive Director Rogers proposed that the compensation analysis be done as a second phase next year. District staff responded to Commissioners questions regarding projects completed by Matrix in Illinois, what was included in the eliminated compensation component of the project, and outsourcing opportunities. Commissioner Kies and Morissette-Moll thanked staff for being fiscal frugal in proposing a healthy staffing analysis endeavor. As there were no further comments or discussion, Commissioner Pelosi made a motion that the Board of Park Commissioners approve the expenditure of \$37,000 for staff to engage Matrix Consulting Group to complete a staffing analysis and authorize the Executive Director to execute said contract. The Board was polled. Aves: Commissioner Morissette-Moll, Pelosi, Spaeth, Kies, Kubiesa, and Ubriaco. Nays: None. Motion passed unanimously.

#### **COMMISSIONER INFORMATION ITEMS –**

## **Announcements**

#### Commissioner Kies

- The Elmhurst Garden Club would like to thank staff for their work in helping to make the Garden Walk & Faire a success.
- The Garden Club has thus far given eight scholarships for next year.
- The Great Western Prairie restoration has scheduled volunteers to work on the Path on August 16 and 23.

#### Commissioner Morissette-Moll

• The 2013 Finance Committee will meet with the auditor and the Executive Director. Executive Director Rogers added that the 2013 Finance Committee will meet as a follow up to Sugar Creek Golf Course's 2013 debt. An update to the Board will follow.

#### Commissioner Pelosi

• Invited the Board to attend Park Palooza on Saturday, August 23 from 5 to 10 p.m.

## **Future Agenda**

No additions or changes were made. Executive Director Rogers stated that shortly after the 2013 Finance Committee meets, a report regarding Sugar Creek Golf Course's 2013 debt will be presented to the Board.

#### STAFF ANNOUNCEMENTS

## **Executive Director Rogers**

- For the eighth consecutive year, the District received the Government Finance Officers Association Award for its 2014 Budget document. Thanked staff for their hard work in completing the budget.
- Attended the City's Annual Joint TIF Review Board meeting which did not reveal anything of note to report. A copy of the City's slideshow presentation will be included in the Board's weekly update.
- Extended an invitation to the Elmhurst Chamber of Commerce golf outing on August 27 at Sugar Creek Golf Course.
- Attended a meeting with Commissioner Ubriaco, an Alderman, City staff, and other
  individuals to discuss the potential for a future ice hockey facility in the community. So
  far, these are preliminary brainstorm meetings but a piece of property was brought up in
  the discussions. Suggested the ice hockey facility discussion be included with the Future
  Agenda item for New Indoor Sports and Aquatics Facilities.

# Director of Marketing & Communications – Wade

• Encouraged the Board to visit the District's new stormwater page on <a href="www.epd.org">www.epd.org</a> and asked that they let her know if there are any changes.

The Board requested that the number of visits be reported to the Board.

## **CLOSED SESSION**

A motion to adjourn to Closed Session was made by Commissioner Spaeth at 9:25 p.m. pursuant to 5ILCS 120/2(c)(5) for the discussion of "the purchase or lease of real property for the use of the District." Commissioner Kies seconded the motion. The Board was polled. Ayes: Commissioners Kubiesa, Morissette-Moll, Pelosi, Spaeth, Kies, and Ubriaco. Nays: None. Motion passed unanimously to go to Closed Session.

## **OPEN SESSION**

The Board returned to open session at 9:48 p.m.

Board President Ubriaco stated that the Board met in Closed Session pursuant to 5ILCS 120/2(c)(5) for the discussion of "the purchase or lease of real property for the use of the District." No final action was taken on the matter discussed in Closed Session at this meeting.

#### **ADJOURNMENT**

There being no further discussion, Commissioner Spaeth moved to adjourn at 9:49 p.m. and Commissioner Pelosi seconded the motion. The Board adjourned by voice vote.

The next regularly scheduled meeting will be held on Wednesday, August 27, 2014 at 7:00 p.m. at the Administrative Office Boardroom, 375 West First Street, Elmhurst, IL. Prior notice will be posted.

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